

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

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JINGYI WEN,

**Petitioner(s),**

Case No. 2:15-CV-2181 JCM (NJK)

## ORDER

V.

UNITED STATES CITIZENSHIP AND  
IMMIGRATION SERVICE,

### Respondent(s).

Presently before the court is petitioner Jingyi Wen’s (“Wen”) motion for entry of default judgment against respondent United States Citizenship and Immigration Service (“USCIS”). USCIS filed a response (ECF No. 7), and Wen subsequently replied (ECF No. 9).

Wen filed a petition for judicial review of an USCIS administrative decision pursuant to 8 C.F.R. § 336.9 on November 17, 2015. (ECF No. 5 at 2). She served process upon the Department of Homeland Security and the local USCIS office only. (*Id.*). After USCIS failed to file an answer to the petition, Wen filed a motion for entry of default judgment.<sup>1</sup> (ECF No. 5). USCIS filed a response to the motion, arguing that the United States has not been properly served pursuant to FRCP 4(i), which requires that the petitioner deliver a copy of the summons and complaint to the United States attorney for the district where the action is brought. (ECF No. 7 at 3). *See* FED. R. CIV. P. 4(i).

<sup>1</sup> As USCIS correctly points out, Wen’s motion is premature because it omits the critical first step of seeking clerk’s entry of default before requesting the court to enter a default judgment. *See FED. R. CIV. P. 55(a)-(b).* However, Wen’s failure to request entry of clerk’s default is irrelevant, because she has never properly effectuated service of process.

1           The time for Wen to properly serve process upon the U.S. attorney has passed. *See* Judicial  
 2 Review of Denial Determinations on Applications for Naturalization, 8 C.F.R. § 336.9 (2011)  
 3 (“Under these procedures, an applicant must file a petition for review in the United States district  
 4 court having jurisdiction over his or her place of residence, in accordance with Chapter 7 of Title  
 5, United States Code, within a period of not more than 120 days after the USCIS final  
 6 determination.”).

7           Wen argues in her reply that FRCP 4(i) is inapposite because this petition is not a new  
 8 action, and, therefore, the requirements for service by a summons against the United States, as set  
 9 forth in Rule 4(i), do not apply. (ECF No. 9 at 2). Instead, Wen alleges that Section 336.9 of the  
 10 Code of Federal Regulations alone governs the way in which service of process is effectuated with  
 11 respect to her petition.<sup>2</sup> (*Id.*).

12           However, FRCP 81(a)(3) provides, in pertinent part, that the Federal Rules of Civil  
 13 Procedure “apply to proceedings for admission to citizenship to the extent that the practice in those  
 14 proceedings is not specified in federal statutes. . .” FED. R. CIV. P. 81(a)(3). Wen’s petition pursuant  
 15 to 8 CFR 336.9 is a proceeding for admission to citizenship for the purpose of Rule 81(a)(3).  
 16 Therefore, because the CFR is not a federal statute, the rules set forth therein do not supplant the  
 17 requirements for service of process set forth in FRCP 4(i). Accordingly, Wen is required to comply  
 18 with both FRCP 4(i) and 8 CFR 336.9 in order to properly effectuate service of process.

19           Therefore, pursuant to FRCP 4(m), Wen shall have seven (7) business days to properly  
 20 serve process or otherwise show good cause for her failure to do so. *See* FED. R. CIV. P. 4(m).

21           Accordingly,

22           IT IS ORDERED, ADJUDGED, AND DECREED that Wen’s motion for default judgment  
 23 (ECF No. 5) is denied, without prejudice.

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27           <sup>2</sup> CFR 336.9(b) provides: “The petition for review must be brought against USCIS, and  
 28 service of the petition for review must be made upon DHS and upon the USCIS office where the  
 hearing was held pursuant to 8 CFR 336.2.”

1 IT IS FURTHER ORDERED that Wen shall serve process upon the United States  
2 Attorney's Office in Las Vegas, Nevada, or otherwise show good cause for the failure to do so  
3 within seven (7) business days, pursuant to Federal Rule of Civil Procedure 4(m).

4 DATED July 7, 2016.

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6 UNITED STATES DISTRICT JUDGE

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